



**Ministry of Internal Affairs**  
**Border Police Department**



**SEMESTER REPORT • January-June 2014**  
**on operational activity of the Border Police**

**SEM**

**1**

**SEM**

**2**

CHISINAU, 2014

## SEMESTRIAL REPORT • January-June 2014

### on operational activity of the Border Police



Border Police Department  
Ministry of Internal Affairs of the Republic of Moldova

Petricani, 19  
MDA-2059 Chisinau, Moldova  
T +373 22 259 650/637  
F +373 22 259 651  
[dpf@mai.gov.md](mailto:dpf@mai.gov.md)  
[rau@border.gov.md](mailto:rau@border.gov.md)  
[www.border.gov.md](http://www.border.gov.md)

Chisinau, August 2014  
Risk Analysis Directorate  
BD, reference number: 35/3

**Important:**

This is a working paper of Border Police. This publication in question, as well as its content, doesn't imply the expression of someone opinion of the Border Police on the legal status of any state and/or its authority mentioned in context, on the delimitation of its frontiers and boundaries. The all tables, maps and graphic representations included in this report are exclusive property of Border Police and any unauthorized use is prohibited.

**CONTENT:**

<b>EXECUTIVE SUMMARY .....</b>	<b>5</b>
<b>PART I Operational activity indicators of the Border Police .....</b>	<b>9</b>
Indicators of persons flow through BCPs .....	9
Indicators of transport flow through state border crossing points.....	12
Refusals of the border state crossing .....	15
Violation of border legislation.....	17
Results of checking documents.....	18
The contraventions establishing activity.....	19
<b>PART II Risk Analysis.....</b>	<b>21</b>
Illegal migration .....	21
Cigarettes smuggling.....	22
Bootlegging and spirits .....	23
Entry/exit of vehicles illegal to/from Republic of Moldova .....	23

**List of abbreviations:**

<b>ICSB</b>	Illegal crossing of the state border(at the entry in RM)
<b>AICSB</b>	Attempted illegal crossing of the state border(at the exit from RM )
<b>BB</b>	Breach of the border
<b>VSB</b>	Violation of state border
<b>VRCCB</b>	Violation regime checkpoint and crossing border
<b>UICSB</b>	Uncontrolled illegal crossing of the state border (penetration)
<b>JR</b>	Joint restraint
<b>DTICSB</b>	Detected traces of illegal crossing of the state border
<b>VRM</b>	Violations of residence in RM
<b>IPIM</b>	Identified as potential illegal migrants
<b>OC</b>	Other contraventions
<b>GB</b>	Green border
<b>BCP</b>	Border crossing point
<b>BPD</b>	Border Police Department
<b>REM</b>	Refusal al the entry in RM
<b>IEM</b>	Interdiction at the exit from RM
<b>MDA-UKR</b>	Moldovan-Ukrainian border
<b>MDA-ROU</b>	Moldovan-Romanian border
<b>AB</b>	Airline border
<b>S/B</b>	Sign border
<b>RM</b>	Republic of Moldova
<b>THB</b>	Trafficking in human beings
<b>SEM</b>	Semester
<b>SBP</b>	Sector of Border Police
<b>RD</b>	Regional Direction
<b>BP</b>	Border Police
<b>CCTP</b>	Center for Combating Trafficking in Persons
<b>BMA</b>	Bureau for Migration and Asylum
<b>MTIC</b>	Moldovan-Romanian border sector
<b>RMT</b>	Retentions mobile teams

## EXECUTIVE SUMMARY

This report includes the results of operational activities of the Border Police for SEM1'2014. At the same time, it reflects particularly, the activity of the several subdivisions of the border authority. Due to the checks and surveillance of the state border for the reference period, the document itself contains indicators, operational and statistics data observed and documented, comparable with the same period of 2013. Based on the analysis of specific indicators, the report reflects an overview of the current situation and state of border security segments terrestrial, aquatic and aerial of the Republic of Moldova. Analyzed indicators describe the operational situation, in border crossing points, as well as on the „green” sector of it.

The report is structured in two parts. **The first part** contains an operational analysis of the main indicators per system, as *the flow of the persons and transport means, unauthorized border crossings, counteracting cases of the border law legislation, checking documents, including counterfeit and forged etc.* At the same time, based on new duties and powers of the Border Police are highlighted the main features of the criminal prosecution activity, judicial expertise and offence detecting.

**The second part** of the report contains a brief analysis of the main border risks, an exercise based on data and indicators. Particularly, it is analyzed, *trafficking in human beings, smuggling cigarettes and tobacco products and the transport means*, as well as other issues. Furthermore, for each risk previously mentioned is carried out an analysis of the threats identified. Also, are reflected trends and developments, with specific recommendations, for the subdivisions of the Border Police.

Particularly, the overall ***flow of people is decreasing by about 7% compared to SEM 1' 2013.*** The decrease of the person flow, generally, was influenced by the socio-political consequences of armed conflict in Ukraine, as well as the restrictions of migration policy of the Russian Federation, imposed to nationals of the CSI countries, which entered in force on 1 January 2014. The most pronounced decrease, by 18%, was recorded in BCPs at the MDA-UKR border segment.

***The flow of the transport units in the referral period decreased by 1,5%.*** As in the case of persons flow, **the MDA-UKR border segment** registered the most pronounced decrease by 13%, in comparison to SEM 1'2013, a decrease specifically either for the vehicles with foreign registration and the national. Or, the tense situation in Ukraine largely explains the decreasing of the vehicles flow, particularly at this border segment.

***In the SEM 1' 2014, the Border Police refused the crossing to about 1741 persons or by 18% less than in the SEM 1, 2013.*** Therewith, at airline border it's noticed a slight increase in ***number of refusals crossing***, by 3%. The most of the refusal crossings were granted to Moldovans (57%) and Turks (26%). Among the main reasons of refusal for crossing state border were the presentation of *invalid document, attempting of crossing border with internal document (ID card), unaccompanied minor, minor without valid documents, lack of visa, expired document.*

Therewith, **the Border Police registered 1506 cases of border violation in which have been involved 1882 persons.** Compared to the similar period of 2013 there is a stable situation on the number of people detained and a slightly decrease (-3%) of registered ones. Analyzing the situation on the border segments, we ascertain a visible increase in number of detected persons for border violations at the „green” border and a decrease in BCPs.

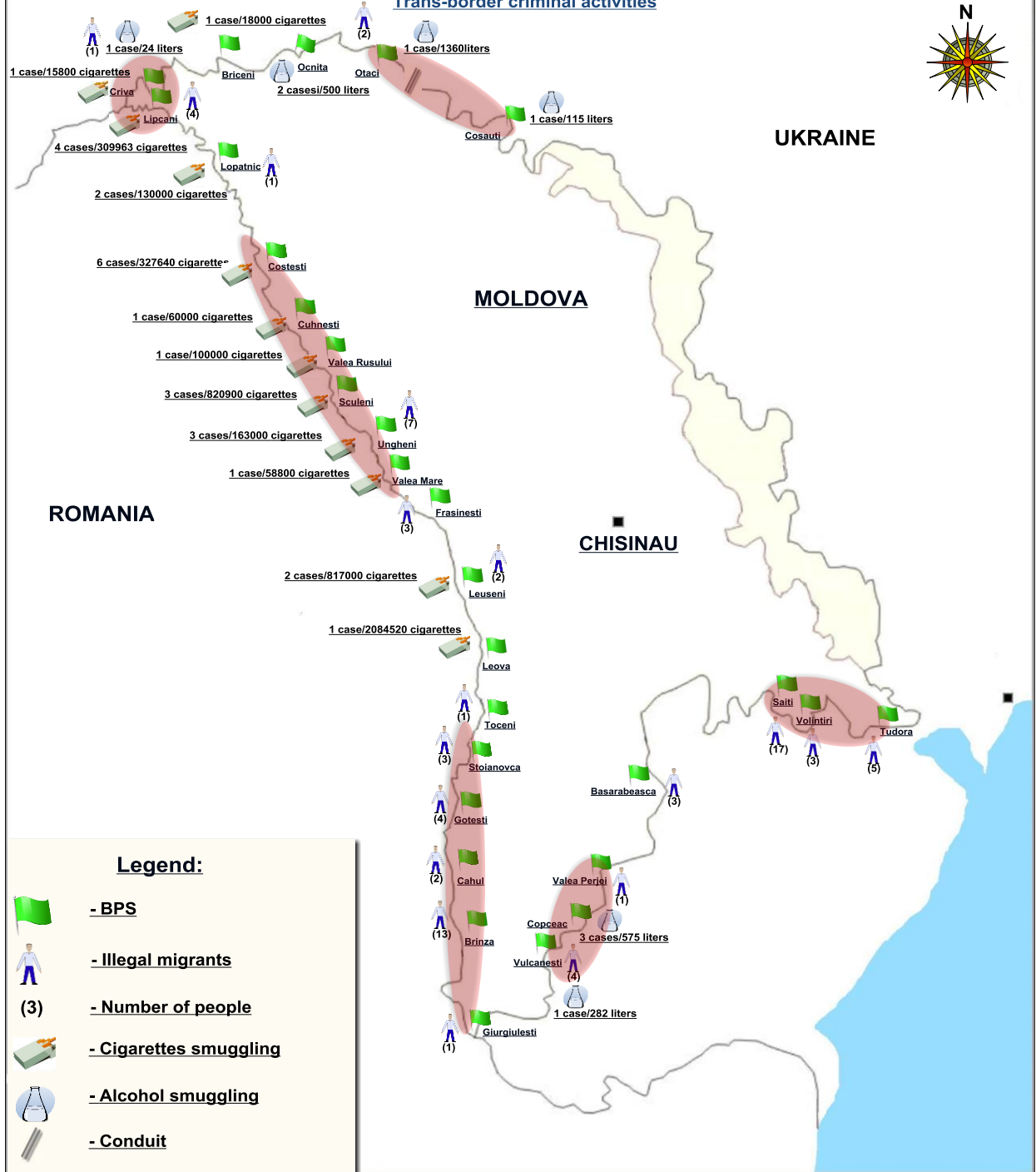
***Operational statistics denote a stabilization of illegal migration,*** including the number of cases and persons detained by officers of BP. This trend is available just for sectors of „green” border. In BCP, there is a 42% decrease in the phenomenon.

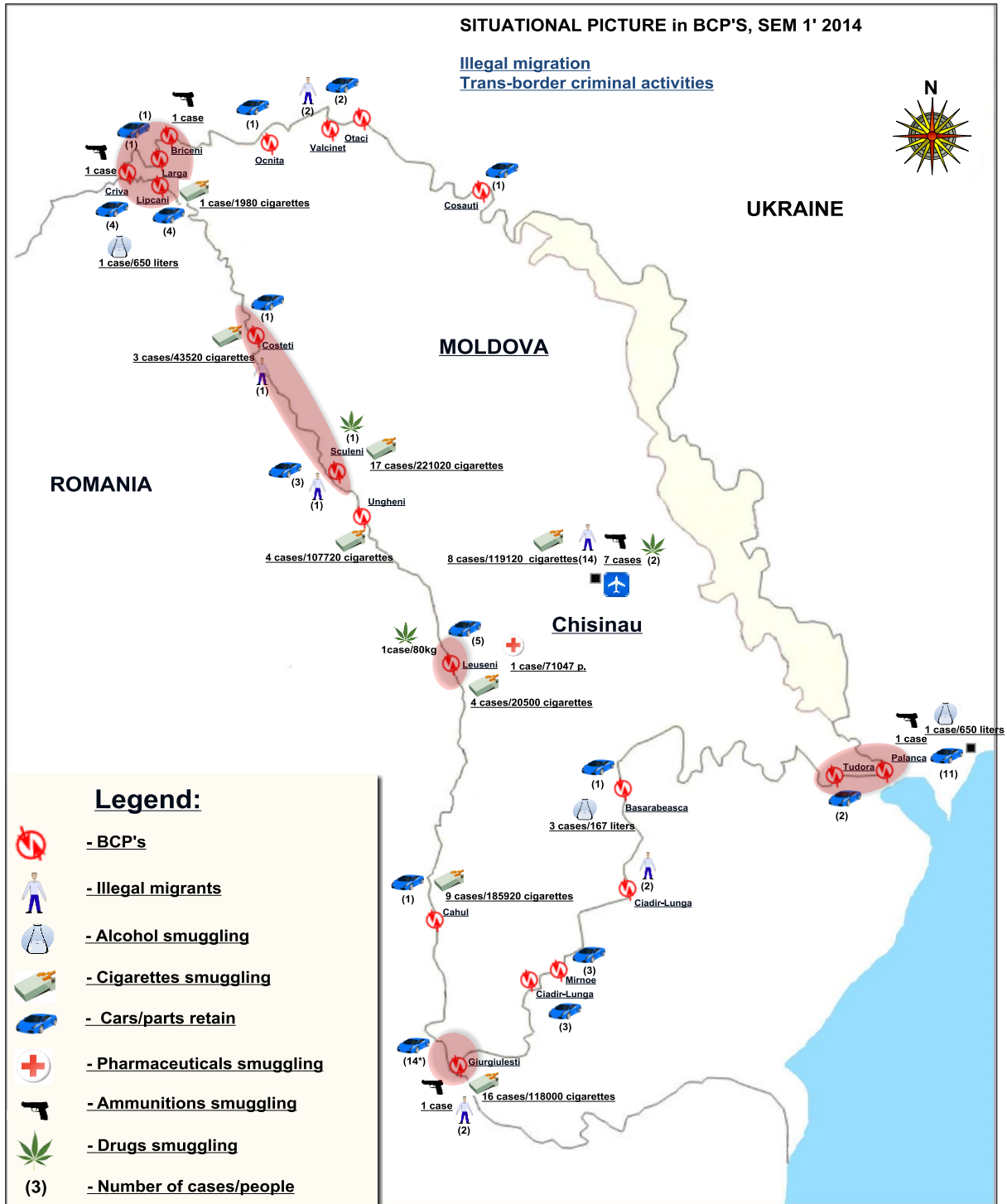
Also, *is registered an increase in number of the registered cases, persons detained and the quantity of seized cigarettes compared to SEM 1' 2013*. Thus, in the SEM 1'2014, were recorded 78 of smuggling cases or by 15% more than the SEM 1'2013. Moreover, the quantity of seized cigarettes increased by about 40%. The most documented cases by BP, were at the MD-ROU border, particularly on the „green” sector of it.

*The Border Police retained 58 transport units for illegal import or export in/from RM*. Compared with the SEM 1'2013, the number of this decreased by 41% or 41 units. Statistical data shows a decrease in number of offenses on the main reasons that served as the basis to stop the transport units in BCPs. At the same time, is recorded an increase in the number of offenses at the import/export which are based on the forgery of the power of attorney entitled to drive transport unit, particularly the Bulgarian.

SITUATIONAL PICTURE on "green" border, SEM 1' 2014

Illegal migration  
Trans-border criminal activities





## PART I Operational activity indicators of the Border Police

### Indicators of persons flow through BCPs

Indicators of persons flow at the state border of the RM (mln. persons)							
Persons flow	2013		2014		Dynamics		
	SEM 1	%	SEM 1	%	Tendency	%	
<b>TOTAL flow</b>	6,71	100%	6,27	100%	↘	-7%	<b>100%</b>
<b>RM citizens</b>	4,69	70%	4,37	70%	↘	-7%	
<b>Foreign citizens</b>	2,02	30%	1,9	30%	↘	-6%	
The flow at the Ukrainian border (without Transnistrian sector)							<b>55%</b>
<b>The MDA-UKR flow</b>	4,18	100%	3,42	100%	↘	-18%	
<b>RM citizens</b>	3,02	72%	2,5	73%	↘	-17%	
<b>Foreign citizens</b>	1,16	28%	0,92	27%	↘	-21%	
The flow at the Romanian border							<b>33%</b>
<b>The MDA-ROU flow</b>	1,95	100%	2,08	100%	↗	7%	
<b>RM citizens</b>	1,30	67%	1,41	68%	↗	8%	
<b>Foreign citizens</b>	0,65	33%	0,67	32%	↗	3%	
The flow at the airline border							<b>12%</b>
<b>AERO flow</b>	0,58	100%	0,763	100%	↗	30%	
<b>RM citizens</b>	0,37	64%	0,464	61%	↗	25%	
<b>Foreign citizens</b>	0,21	36%	0,299	39%	↗	39%	

For first half of 2014 the flow of persons registered at BCPs were 6,27 million crossings, which indicates a decrease of about 7% over the same period of 2013. The decrease of people flow, generally, was influenced by the socio-political consequences of armed conflict in Ukraine, migration policy and the restrictions imposed on nationals of the Russian Federation in the CSI, which enter into force on January 1, 2014.

The most pronounced decrease of persons flow, by 18%, compared to SEM1'2013, was recorded in the BCP on the MDA-UKR border. However, despite this, the flow of persons at this segment of the border remains the largest, have a share of 55% from the total flow of persons. The decrease of flow was both on account of Moldovan citizens and foreign ones, with 17% and 21% respectively.

Therewith, the values flow of people registered in BCP on the MDA-ROU border experienced an increase of 7% compared to SEM1'2013, accounted for 2.08 million crossings. This shows a relatively higher mobility of people from last year, particularly crossings is due to

Moldovans, the indicator increased by about 8%. Relatively higher mobility can be explained by the fact that from 28 April 2014 citizens RM enjoy visa-free regime with EU countries where they can move freely. Thus, the share of persons flow at the MD-ROU border accounted 33% of total (compared to 27% in SEM1'2013).

In fact, in the first half of 2014, the most significant increase in the flow of persons was recorded at airline border which was increased by 30%. It is noteworthy that the increase was characteristic for all flow indicators at this segment border. Particularly, the crossings border by foreign citizens on this segment increased by about 40%, and 25% respectively by Moldovan citizens.

Thus, as indicate statistics, the preferences of Moldovans to travel by airplane are increasing. Also, a reason for increasing flow of people on this segment is the visa liberalization with EU, the appearance of the new flights and the low-cost of ticket prices, including to EU states. Or, at this border segment already holds a share of 12% out of total crossings.

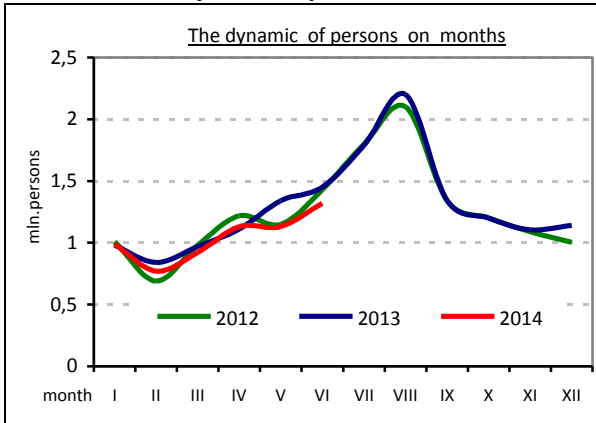
**Actual tendencies:**

- ***In the SEM 1'2014 the values of persons flow who crossed the border state registered a decrease by about 7% compared to same period of 2013, and this conjecture was generated by:***
  - triggering violence from Ukraine, which were scaled during this period, followed by harsh clashes between government forces and protesters in several parts of the country (Lugansk and Donetsk region mainly). Political instability from Ukraine imposed the majority of moldovans and foreigners to give up travelling in this country or to transit its territory;
  - therewith, the restrictions of migration policy of the Russian Federation, which entered in force on 1 January 2014, significantly decreased the number of border crossings, particularly those ones who travelled for work (demonstrated by the large number of nationals from RM deported or returned from Russia, sometimes without any reason).
- ***The most pronounced decrease of person flow (-18%) was recorded at the MDA-UKR border segment, or 3,42 million crossings. The share of people flow at this border segment remains high 55%. However, this decrease has influenced the overall flow.***
- ***The people flow at the MDA-ROU border segment registered an increase by 7 % which is about 2,08 million crossings and holds a share of 33% out of total persons flow. The increase may be explained by the fact that:***
  - from 28 April 2014 Moldovan citizens enjoy visa-free travel to EU countries;
  - inside of the events from Ukraine, the persons flow are redirecting, in tourism and recreation purpose, towards Romania, Bulgaria and other countries from EU.
- ***In the SEM 1'2014, the most significant increase of persons flow was recorded at the airline border, by 30% more than in the same period of 2013, being 763 thousand of crossings. This segment holds a share of 12% out of total persons flow. The increase can be attributed to a quite number of reasons, including:***
  - visa liberalization with EU;
  - the liberalization of prices at airline tickets;
  - opening up new low-cost flights to Italy (Rome and Venice) and others;
  - increasing preference of people to travel by plane etc ;
  - following the escalation of political situation and violence in Ukraine, more and more people prefer to travel by plane to Russian Federation than to transit Ukraine over the land border;
  - the nationals of RM opting more and more to travel by airplane on holiday, especially with the entry into force of visa liberalization with EU;

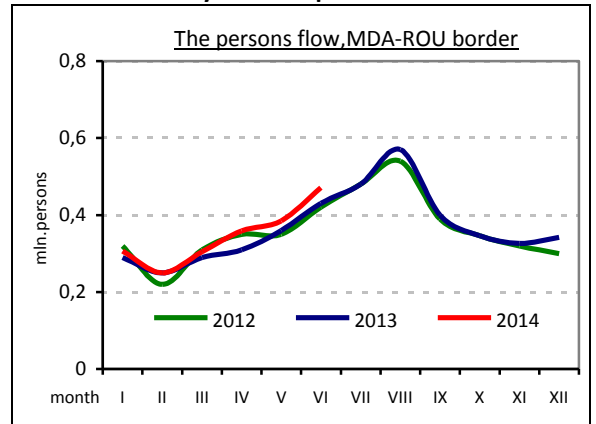
**Potential forecasts:**

- Despite the decrease of persons flow, our forecasts about total flow growth in 2014 of 4-5%, remain yet in force. Or, they could be generated by the pronounced growth of the flow in summer, holiday, etc. as well as higher mobility due to EU visa liberalization for citizens of Moldova;
- The entry into force of the visa liberalization with EU on April 28, 2014 will generate an increase of total border crossings or the persons flow per annum, especially at the MDA-ROU segment border (10% at least) and aerial (just about 30%);
- Therewith, the consequences of the political situation from Ukraine associated with the disorder and violent clashes in the several parts of the country will influence the dynamic of the crossings recorded at the MDA-UKR border segment. Respectively, the number of crossings documented on this segment will continue to decline. We estimate that the annual persons flow will decrease by 14-15% compared to 2013, including restrictive migration policy background of the Russian Federation.

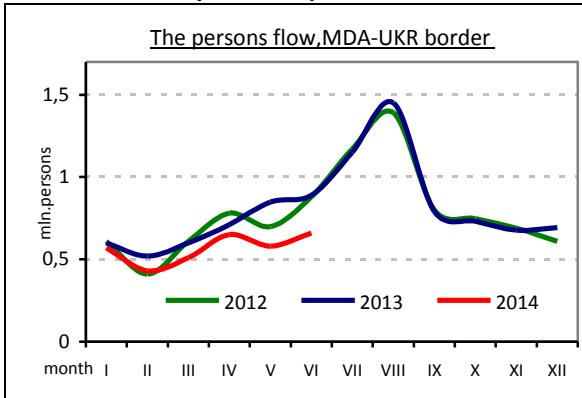
The dynamic of persons flow



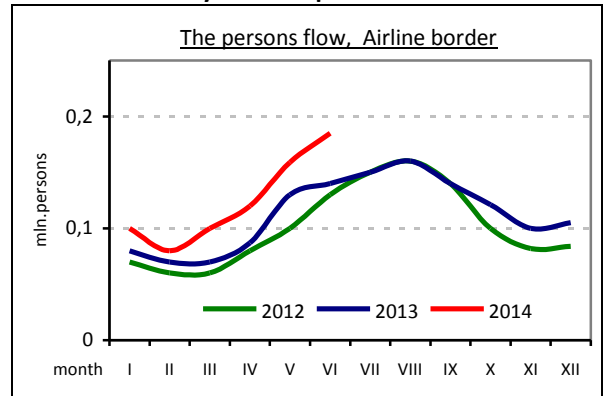
The dynamic of persons flow



The dynamic of persons flow



The dynamic of persons flow



In graphs above it's revealed the dynamic of persons flow recorded in BCPs for first semester of 2014, inclusively for all sectors of the state border, the dynamic which also was previously analyzed based on statistical data of the table.

Therewith, at the MDA-UKR border segment it's clearly observed a decrease of the persons flow in February-June current year, compared to same period of 2013. On the other hand, the persons flow at the airline border is in slight increase.

## Indicators of transport flow through state border crossing points

Indicators of transport flow at the state border of Republic of Moldova (mln. transport units)							
Transport flow	2013		2014		Dynamic		
	SEM 1	%	SEM 1	%	Tendency	%	
<b>TOTAL Flow</b>	1,36	100%	1,34	100%	↓	-1,5%	100%
<b>RM transport</b>	0,77	57%	0,73	54%	↓	-5%	
<b>Foreign transport</b>	0,59	43%	0,61	46%	↑	3%	
The flow at the Ukrainian border (without transnistrian border)							44%
<b>The MDA-UKR flow</b>	0,68	100%	0,59	100%	↓	-13%	
<b>RM transport</b>	0,49	72%	0,44	75%	↓	-10%	
<b>Foreign transport</b>	0,19	28%	0,15	25%	↓	-21%	
The flow at the Romanian border							55%
<b>The MDA-ROU flow</b>	0,68	100%	0,74	100%	↑	8,8%	
<b>RM transport</b>	0,28	41%	0,28	38%	→	=	
<b>Foreign transport</b>	0,4	59%	0,46	62%	↑	15%	
The flow at the Airline border							1%
<b>AERO flow</b>	0,0077	100%	0,0088	100%	↑	14%	
<b>RM aircrafts</b>	0,0039	51%	0,0043	49%	↑	10%	
<b>Foreign aircrafts</b>	0,0038	49%	0,0045	51%	↑	18%	

In the first 6 months of 2014 the number of transport units recorded in BCPs were 1,34 million crossings or by 1,5% less compared to the same period of 2013. Therewith, the statistics show that the registration of foreign transport units flow increased by 3%, while those of RM decreased by 5% compared to SEM1'2013.

At the border sectors the share of vehicles at crossings is about 55% out of total at the MDA-ROU border, about 44% out of total at the MDA-UKR border and by 1% at the airline border.

At the MDA-UKR border the transport flow, as with persons flow, recorded a significantly decrease by 13% compared to SEM1'2013. The higher decrease was on account of the vehicles with foreign registration(-21%), and for the national (-10%).

In the SEM1'2014 the flow of transport units recorded in BCPs at the MDA-ROU border experienced an increase of about 9% compared to the period January-March 2013. Beside this, the increase is due to the enhance of vehicles flow with foreign registration- by 15% compared to SEM1'2013.

Undoubtedly, that for analyzed period is remarkable the increase by 14% of overall number of crossings by aircrafts at the airline border.

This growth is due, especially to foreign aircrafts registration, by 18%. The tendency can be attributed to a background of lower prices at several flights, respectively the inclusion of additional air flights, and the increasing preferences of citizens, including nationals of RM, to travel by plane.

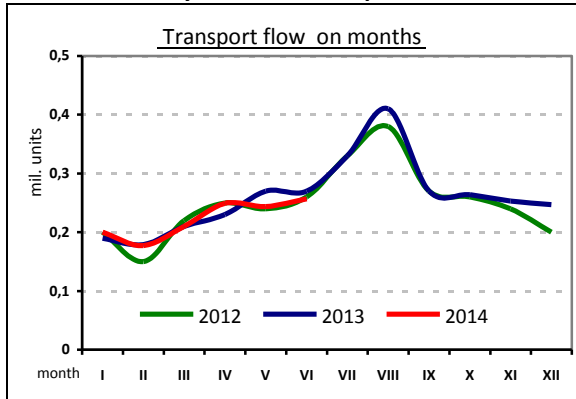
**Actual tendencies:**

- ***In SEM1'2014 the number of transport units recorded in BCPs were 1,34 million crossings or by 1,5% less compared with similar period of 2013;***
- At the MDA-ROU border have been documented of about 55% out of total crossings , 44% out of total at the MDA-UKR border and by 1% at the airline border;
- At the MDA-UKR border have been registered the most pronounced decrease by 13%, compared to SEM 1'2013, the decrease characteristic both for vehicles with foreign registration, as well as for the national. Or, the tense situation in Ukraine largely explained the decreasing of the vehicles flow, particularly on this border segment.
- Therewith, at the MDA-UKR border, the transport flow recorded an increase of about 9% compared to the same period of 2013. The increase is due particularly to enhancing flow of vehicles of foreign registration(by 15%).

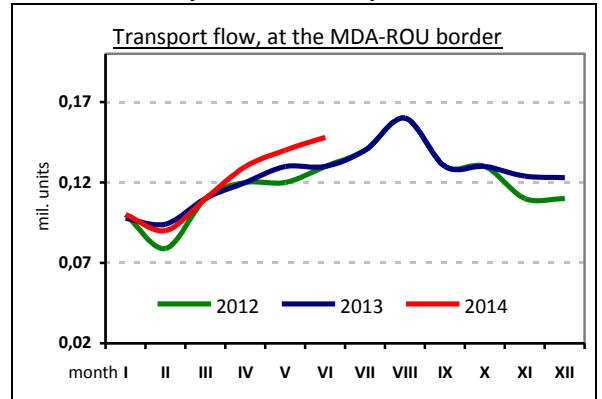
**Potential forecasts:**

- As for the persons flow, visa liberalization wit EU is available and for increasing flow of vehicles in 2014 wich may vary between 4-5% overall, particularly those that will be recorded at the MDA-ROU border segment ;
- It is estimated an annual decrease of over 10% of vehicles flow at the MDA-UKR border, due to the socio-political tensions in Ukraine, as well as the restrictions of migration policy of the Russian Federation;
- Therewith, in 2014 is expected an increase of over 15% in number of potentila crossings recorded at the airline border, generated of possible opening new routes and increasing the flight intensity of existing ones.

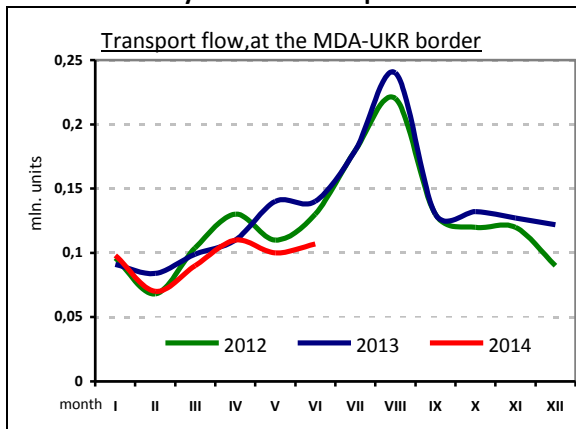
The dynamics of transport flow



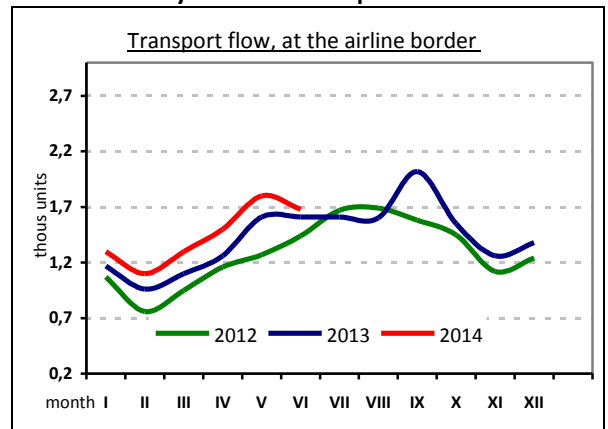
The dynamics of transport flow



The dynamics of transport flow



The dynamics of transport flow



More or less, the transport flow in SEM1'2014 was substantially similar to that recorded in SEM1'2013. At the same time, at the MDA-UKR border there has been a noticeable decrease, compared to the same period of the last year.

Therewith, the aircrafts flow recorded at the airline border, as well as the people flow, is significantly increasing compared to SEM1'2012-2013. That increase is due to the enhance of existing air flights, and others new as well.

## Refusals of the border state crossing

In the SEM1'2014 by the subdivisions of Border Police have been refused the cross border state of 1741 persons or 38% less compared to same period of the last year.

The most significant number of refusals were registered at the MDA-UKR border segment, which have been refused the crossing of 1142 persons, but still in decrease by 43% compared to the same period of the last year.

This tendency is available and for MDA-ROU, border segment, for which have been refused the crossing of 331 persons or 36% less than 2013. Therewith, at the airline border it is noticed a slight increase (by 3%) the refusals number compared to SEM 1, 2013. Actually, the increase of refusals was due to the nationals of RM, over 57% and the Turks, respectively about 16% of total.

Refusal indicators of crossing-border state, general information, persons						
	SEM 1, 2013	%	SEM 1, 2014	%	Dynamics	%
<b>Total</b>	<b>2786</b>	<b>100%</b>	<b>1741</b>	<b>100%</b>	↓	-38%
<b>MDA-UKR sector</b>	2011	72%	1142	66%	↓	-43%
<b>MDA-ROU sector</b>	514	18%	331	19%	↓	-36%
<b>Airline sector</b>	261	9%	268	15%	↑	3%

Among the main reasons for refusal of crossing border state in the reference period were the presentation of *invalid document*, attempting to cross the border state *with expired document*, with *internal document* (ID card), *existence of consignments*, *unaccompanied minor*, *lack of visa*, *minor without valid documents*.

On the other hand, we can ascertain that for most of the indicators mentioned above it is noticed a decreasing tendency, *such as lack of the attachment in the ID, minor not included in*

The refusal of crossing border based on *invalid documents* was actually one of the main reasons to refuse persons of crossing border state, both at the MDA-UKR, as well at the MDA-ROU border sectors. This indicator being in decrease by 26% and 18% respectively, compared to the same period of 2013. Overall, the total number of refusals for this reason remains to be quite high compared to the number of refusals for other reasons.

*the visa*, except was the expired *document* for which the number of cases increased only by one unit compared to SEM1'2013.

On the other hand, this fact can suggest a relative discipline of the persons who crossed the state border with the purpose of the trip and others. Therewith, the simplification of access to information border crossing rules (by structuring the information on the site in blocks) could be another explanation for the decrease of refusals.

Also, *the expired document*, *the internal document* are some of the main reasons for the refusals of crossing border state for persons at the MDA-UKR border segment.

Therewith, at the MDA-ROU border segment the main reason of the refusal *lack of visa* continues to be in top, with a total of 71 persons, although decreasing by 51% over the same period of 2013.

## REM Indicator

### Refusal at the entrance in RM

REM indicator, general information						
	SEM 1, 2013	%	SEM 1, 2014	%	Dynamics	%
Total	574	100%	381	100%	↓	-34%
MDA-UKR sector	257	45%	173	45%	↓	-33%
MDA-ROU sector	189	33%	95	25%	↓	-50%
Airline border	128	22%	113	30%	↓	-12%

Analyzing figures regarding refusal at the entrance in RM from the table above (this indicator is more specific to foreigners), there is a decrease in number of persons who were refused the entry in RM, by 34% less than the

SEM1'2013. This tendency is current for all segments of the border. Therewith the most pronounced decrease was recorded at the MDA-ROU sector, by 50% compared to the same period of the last year .

## IEM Indicator

### Interdiction at the exit from RM

IEM indicator, general information						
	SEM 1, 2013	%	SEM 1, 2014	%	Dynamics	%
Total	2212	100%	1360	100%	↓	-39%
MDA-UKR sector	1754	79%	969	71%	↓	-45%
MDA-ROU sector	325	15%	236	17%	↓	-27%
Airline border	133	6%	155	11%	↑	17%

Analyzing figures regarding *the interdiction at the exit* from RM from the table above (the indicator is more specific to nationals of RM), indicates also a decrease in number of persons which have the interdiction at the exit from RM, by 39% less compared to SEM 1, 2013.

Practical, this decrease is available, both for MDA-UKR, as well for MDA-ROU border sectors, by 45% and 27%,less respectively. Exception is the airline border, which recorded an increase by 17% compared with January-June 2013.

## Violation of border legislation

In the SEM1'2014, the subdivisions of the Border Police have recorded 1506 cases of law violations with involvement of 1882 persons. Compared to the same period of 2013 is ascertained a stable situation regarding the number of detained persons and an insignificant decrease(-3%) of recorded cases. Analyzing the situation at the border segments, we can ascertain a visible increase in number of the persons detected

for violation of legislation at the „green“ border and a decrease in BCPs.

A significant decrease have been recorded at the airline border sector by 65% less, or this decrease is explained by decreasing number of documented persons for irregular stay (competence attributed to BMA in November 2013).

Countering the violation of border legislation										
Border sectors	2013, SEM 1				2014, SEM 1				Dynamics, %	
	cases	%	Pers.	%	cases	%	Pers.	%	cases	pers.
<b>Total</b>	1551	100%	1863	100%	1506	100%	1882	100%	-3%	1%
<b>„Green“ border</b>	349	100%	629	100%	468	100%	796	100%	34%	27%
<b>BCPs</b>	1202	100%	1234	100%	1038	100%	1086	100%	-14%	-12%

## Results of checking documents

Results of border control, the detected of counterfeit, forged, foreign documents							
	SEM 1, 2013		SEM 1, 2014		Dynamics, %		
	Pers.	%	Pers.	%			
<b>TOTAL</b>	<b>177</b>	<b>100%</b>	<b>141</b>	<b>100%</b>	↓	<b>-20%</b>	100%
Counterfeit document	95	54%	59	42%	↓	<b>-38%</b>	
Forged document	78	44%	77	55%	↓	<b>-1%</b>	
Doesn't belong to holder	4	2%	5	4%	↑	<b>25%</b>	

The analysis of checking documents in SEM 1, 2014 indicates that the number of used counterfeit and forged documents, discovered by the officers of the BP in all BCP, decreased by 20% (-36 persons) compared to SEM 1, 2013. However, the number of forged isn't so significant that we can report a problem on this dimension. It is estimated fewer forged documents after enter into force the EU visa liberalization regime.

Also, we note that if in 2013 the most forged documents were detected at the MDA-UKR border, when now at this border sector we have a decrease of over 55% and which holds a share of 35% out of total forged compared to 66% in the SEM 1, 2013. The forged documents detected in BCPs at the MDA-ROU border have doubled compared to SEM 1, 2013, over 40% out of the total detected .

## The contraventions establishing activity

During the SEM1'2014, at the contraventions establishing activity by the Border Police Department were recorded the following

indicators, for overall system and for regional subdivisions, in particular:

### art. 332 par. (1) Contraventional code

BPD subdivision	SEM 1, 2013		SEM 1, 2014	
	Total concluded minutes	Fines applied / received (lei)	Total concluded minutes	Fines applied / received (lei)
RD „North”	132	37 800 / 15 000	196	46 270 / 21 900
RD „South”	211	52 000 / 21 500	371	93 500 / 39 050
RD „East”	62	23 400 / 6 200	81	23 400 / 9 500
RD „West”	110	27 400 / 12 200	132	31 600 / 13 500
BPS „Airport Chisinau”	11	2 200 / 400	12	4 200 / 1 200
Total	526	142 800 / 55 300	792	198 970 / 85 150

### art. 332 par. (2) Contraventional code

BPD subdivision	SEM 1, 2013		SEM 1, 2014	
	Total concluded minutes	Fines applied / received (lei)	Total concluded minutes	Fines applied / received (lei)
RD „North”	3	2 100 / 1 050	1	1 000 / 500
RD „South”	2	2 000 / -	2	800 / 400
RD „East”	27	21 200 / 8 100	9	6 600 / 2 900
RD „West”	3	1 800 / 400	5	2 600 / 1 300
BPS „Airport Chisinau”	-	- / -	2	1 400 / 700
Total	35	27 100 / 9 550	19	12 400 / 5 800

### art. 332<sup>1</sup> par. (1) and par. (3) Contraventional code

BPD subdivision	SEM 1, 2013		SEM 1, 2014	
	Total concluded minutes	Fines applied / received (lei)	Total concluded minutes	Fines applied / received (lei)
RD „East”	-	-	1	Ștefan-Vodă Court
BPS „Airport Chisinau”	50	64 000 / 29 000	34	Botanica Court
Total	50	64 000 / 29 000	35	- / -

### art. 333 par.(1) Contraventional code

BPD subdivision	SEM 1, 2013		SEM 1, 2014	
	Total concluded minutes	Fines applied / received (lei)	Total concluded minutes	Fines applied / received (lei)
RD „North”	214	233 000 / 96 500	2	2 000 / 1 000
RD „South”	85	85 400 / 38 200	4	2 200 / 1 100
RD „East”	88	77 800 / 30 900	2	2 000 / 1 000
RD „West”	68	75 400 / 36 900	4	4 000 / 2 000
BPS „Airport Chisinau”	344	420 400 / 108 950	8	5 500 / 2 100
Total	799	892 000 / 311 450	20	15 700 / 7 200

## art. 333 par.(2) Contraventional code

BPD subdivision	SEM 1, 2013		SEM 1, 2014	
	Total concluded minutes	Fines applied / received (lei)	Total concluded minutes	Fines applied / received (lei)
RD „North”	32	26 200 / 8000	2	2 000 / 1 000
RD „South”	5	1 000 / -	-	- / -
RD „East”	2	2 000 / 1 000	-	- / -
RD „West”	6	5 000 / 1 500	-	- / -
BPS „Airport Chisinau”	187	85 200 / 41 900	-	- / -
Total	232	119 400 / 52 400	2	2 000 / 1 000

## art. 333 par.(4) Contraventional code

BPD subdivision	SEM 1, 2013		SEM 1, 2014	
	Total concluded minutes	Fines applied / received (lei)	Total concluded minutes	Fines applied / received (lei)
RD „North”	-	-/-	347	71 400 / 32 000
RD „South”	-	-/-	10	2 000 / 1 000
RD „East”	-	-/-	27	7 300 / 3 200
RD „West”	-	-/-	-	- / -
BPS „Airport Chisinau”	-	-/-	62	21 600 / 8 700
Total	-	-/-	446	102 300 / 44 900

## Minutes submitted to other jurisdiction bodies

SEM 1, 2013		SEM 1, 2014	
Total concluded minutes	Fines applied / received (lei)	Total concluded minutes	Fines applied / received (lei)
80	15 600 / 6 900	124	8 000 / 3 800

## Comparative indicators of contraventions establishing activity and the amount of fines

TOTAL	SEM 1, 2013	SEM 1, 2014	Compared to 2013, SEM 1
No. of minutes	1 722	1 438	-16%
The amount of fines imposed	1 260 900	339 370	-73%
The amount of fines collected	464 600	147 850	-68%

In the first semester of 2014, according to the data mentioned above, was recorded a decrease for all indicators, compared to SEM 1'2013. Thus, following the activity of establishing contraventions, by the agents of the Border Police were opened 1722

records/minutes by 16% less compared to the same period of the last year. A decrease, namely, of 73% was recorded at the imposed fines, the amount being of over 300 thousand lei, and of these were collected fines in amount of over 140 thousand lei.

## PART II Risk Analysis

### Illegal migration

Analyzing the situation of the illegal migration cases and the number of the persons involved, we can say that we have a completely different situation compared to the same period of 2013. If until recently, the phenomenon having a downward trend, when the situation recorded in the SEM 1, 2014 (56 pers.) is similar to that of SEM 1, 2013 (55 pers.).

This tendency is available just for „green” border. In BCPs, is ascertained a decrease by 42% of the phenomenon.

Also, the analysis of the number of detained persons for illegal migration at the border sectors warns us of changes in circumstances which describe this phenomenon in SEM 1, 2014. At the MDA-UKR border sector the

number of detained persons have increased of over 60% compared to SEM 1, 2013.

At the MDA-ROU border sector was ascertained a decrease by 30% over the same period of 2013. Therewith, in the SEM 1, 2013 at BPS „Airport-Chisinau” were detained 7 illegal migrants, a decrease by 40% compared to January-June 2013.

This phenomenon can be explained by: border security measures taken at the Moldovan-Romanian segment that beginning to be noticeable now; intensifying the actions of neighboring state security authorities at the Transnistrian border uncontrolled by the Moldovan authorities, about the events in Ukraine, increasing the number of unauthorized crossing state border imposed by Ukrainian authority.

Illegal migration, persons											
Sectors	Q 1, 2012	Q 2, 2012	Q 3, 2012	Q 4, 2012	Q 1, 2013	Q 2, 2013	Q 3, 2013	Q 4, 2013	Q 1, 2014	Q 2, 2014	Compared to 2013, SEM 1
<b>Total</b>	<b>46</b>	<b>84</b>	<b>37</b>	<b>27</b>	<b>20</b>	<b>35</b>	<b>15</b>	<b>16</b>	<b>31</b>	<b>25</b>	2%
GB	24	66	32	15	16	20	8	8	25	20	25%
BCP	22	18	5	12	4	15	7	8	6	5	-42%

## Cigarettes smuggling

The data in the table below, reflects the situation regarding the cigarettes smuggling. Analyzing the statistics we can say that the phenomenon itself has grown. Moreover, we ascertain an increase in number of *recorded cases*, *detained persons* and the quantity of *seized cigarettes* compared to SEM 1, 2013. Thus, in the SEM 1, 2014, were recorded 78 cases of smuggling or by 15% more compared to SEM 1, 2013. Also, the number of seized cigarettes increased by about 40%.

Therewith, even though we have cases recorded and at the MDA-UKR border sector, however, more than 90% of the cases

documented by the Border Police occurred at the MDA-ROU border.

This conjuncture can be explained, that either those, who are involved in illicit smuggling „have decreased” of frequency and intensity, whether the Border Police subdivisions on this segment faces shortage of skills, means and personal resources to increase the number of retentions, which are often taken by colleagues of BPR.

Cigarettes smuggling, general information							
	Q. 1 2013	Q. 2 2013	Q. 3 2013	Q. 4 2013	Q. 1 2014	Q. 2 2014	Compared to 2013, Q. 2
<b>TOTAL</b>							
Cases	37	31	38	41	34	44	42%
Persons	40	40	48	50	39	51	28%
Quantity(pieces)	41 161	95 831	175 966	172 901	72 399	116 493	22%

If we analyze the data at the border sectors, the most cases of detected smuggling cigarettes, detained persons and number of seized cigarettes were ascertained at the "green" border with Romania. Thus, in the SEM 1, 2014 the number of cases, as well as the quantity of smuggling cigarettes,

increased by over 15% and respectively over 50% compared to SEM 1, 2013. In BCPs we have a different situation, statistics indicate an increase of smuggling cigarettes cases in BCPs, both overall, as well as border segments in part, however, the quantity of seized cigarettes remained the same.

## Bootlegging and spirits

The data in the table below, reflects the situation regarding the bootlegging and spirits, indicates the quarterly trend of the phenomenon. All cases documented by the Border Police, took place at the segment of MDA-UKR border.

Analyzing data in terms of semester indicates by 2-times increase of bootlegging cases. Thus, in the SEM 1, 2014, were recorded 13 cases, also.

Moreover, we ascertain a significant increase by 40 times the quantity of retained alcohol compared to SEM 1, 2013. More than 9 tons of alcohol and spirits were seized, for example, on the responsibility sector of RD "North" following investigative measures.

Overall, bootlegging was fixed at the border crossing points, as well as on the "green" border.

Bootlegging and spirits							
	Q 1 2013	Q 2 2013	Q 3 2013	Q 4 2013	Q 1 2014	Q 2 2014	Compared to 2013, SEM1
<b>TOTAL</b>							
cases	3	3	2	1	2	13	by 2 times
persons	3	5	6	2	1	11	50%
quantity	1990	119	19400	64200	397	12504	by 40 times

## Entry/exit of vehicles illegal to/from Republic of Moldova

In the analyzed period, the border control subdivisions of BP stopped and retained 58 transport units who tried to entry/exit illegal to/from Republic of Moldova. Their number decreased by 41% or 41 units, in the SEM 1'2014, compared to the same period of 2013. It should be noted that the decrease is properly at the sector of MDA-UKR border by about 60%, as the result of decreasing transport flow on this sector.

At the same time, compared to SEM 1, 2013 the statistics indicate a decrease the statistics shows a decrease in the number of crimes, the main reasons that served as the basis for stopping vehicles in BCPs.

Thus, was recorded a decrease in the number of crimes which serves as the basis of false attorneys with the right to own transport unit, by 45% and the registration certificates of over 65%. But, on the other hand, was recorded an increase by 6 times for the modified number of engine at the transport units.

Therewith, the number of offenses related to transport units could increase forwards in the summer of this year, and due to the growth mobility of the nationals of RM as the result of visa liberalization with EU.

Illegal import-export of vehicles, transport units							
Reasons of stopping in BCP	Q. 1 2013	Q. 2 2013	Q. 3 2013	Q. 4 2013	Q. 1 2014	Q. 2 2014	Compared to 2013, Q. 2
<b>TOTAL</b>	<b>42</b>	<b>57</b>	<b>57</b>	<b>28</b>	<b>25</b>	<b>33</b>	<b>-46%</b>
No. of modified car body	4	1	2	1	1	3	200%
No. of modified engine	-	1	-	1	1	5	by 6 times
False registration certificate	6	15	9	5	3	4	-73%
False attorney	32	39	46	20	19	20	-49%
Document not belong to holder	-	-	-	-	1	-	-
Others	-	1	-	1	-	1	100%

